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AMEMBASSY STOCKHOLM

UNCLAS SECTION 1 OF 3 USNATO 2579

E.O. 11652: N/A NATO

TAGS: SENV, MAY 1974

SUBJECT: CCMS/ PLENARY TURIN--OPENING SESSION AND ROUNDTABLE

1. CCMS PLENARY OPENED WITH HIGH LEVEL ATTANDANCE FROM A NUMBER OF CAPITALS AND PARTICIPATION IN THE OPENING SESSION BY SECRETARY GENERAL LUNS. REPRESENTATIVES INCLUDED E.L. EDGEWORTH, ASSISTANT DEPUTY MINISTER CANADIAN DEPARTMENT OF THE ENVIORNMENT: STATE SECRETARY HARTKOPF OF THE FRG INTERIOR MINISTRY; AND MARTIN HOLDGATE UK DIRECTOR OF THE CENTRAL UNITS FOR ENVIRONMENTAL POLLUTION, DOE.

2. SYG LUNS THANKED ITALIAN OFFICIALS FOR HOSTING MEETING AND NOTED PARTICIPATION OF TURIN MAYOR AS WELL AS INTERNATIONAL CONFERENCE ON ENVIRONMENT AND ENERGY AND ENVIRONMENTAL EXPOSITION
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TAKING PLACE PARALLEL TO CCMS MEETING. LUNS EMPHASIZED NEED TO CONTINUE ACTION-ORIENTED PROGRAM AND IN PARTICULAR TO STRENGTHEN FOLL
OW-
UP PROCEDURES IN IMPLEMENTING CCMS RECOMMENDATIONS. HE CALLED FOR
CCMS

TOCONSIDER SUBJECTS BEYOND AIR AND WATER POLLUTION IN DEVELOPING NEW PILOT STUDIES. LUNS CITED ENERGY STUDIES AS EXAMPLES OF EFFECTIVE EXPANSION OF CCMS ACTIVITIES. LUNS WAS CRITICAL OF LACK OF WIDE KNOWLEDGE ON PART OF PUBLIC OF NON-MILITARY NATO ACTIVITIES. HE CALLED FOR DISSEMINATION OF MORE INFORMATION ABOUT CCMS, PARTICULARLY BY MEMBER COUNTRIES. LUNS THEN TURNED CHAIRMANSHIP AND MEETING OVER TO ASSISTANT SECRETARY GENERAL OZDAS WHO REMARKED THAT CCMS WAS WELL QUALIFIED TO SERVE THE INTERESTS OF ITS MEMBER COUNTRIES BASED ON ITS PAST RECORD.

3. ROUNDTABLE

A. CANADA

(1) ROUNDTABLE DISCUSSION WAS STARTED BY CANADIAN REP EDGEWORTH WHO REPORTED ON NEW DEVELOPMENTS IN CANADIAN ENVIRONMENTAL POLICY.

EDGEWORTH IN PARTICULAR CITED CANADA'S TEN-YEAR ENVIRONMENTAL ACTION PROGRAM (1975-1985) WHICH EMPHASIZES THE UNITY OF ENVIRONMENTAL PROBLEMS PARTICULARLY FOCUSING ON THE INCREASING RATE OF GROWTH AND CONCENTRATION OF ECONOMIC ACTIVITY AND POPULATION IN CANADA. EDGEWORTH SAID THAT TO DO THIS CANADA'S PROSPECTIVE ACTIVITIES MUST CONCENTRATE ON PREVENTION RATHER THAN CURE. HE ALSO SAID THAT INTERNATIONAL COOPERATION WILL GAIN IMPETUS AND WILL LINK COMMON CONCERNS TOGETHER. HE CITED A NUMBER OF INTERNATIONAL AGREEMENTS AND MEETINGS INCLUDING UN STOCKHOLM MEETING AND FORTHCOMING LAW OF THE SEA CONFERENCE AS EXAMPLES IN THIS AREA.

(2) EDGEWORTH ALSO BRIEFED MEETING ON NEW ENVIRONMENTAL ASSESSMENT AND REVIEW LAW WHICH TOOK EFFECT IN APRIL. HE SAID UNDER ITS PROVISIONS NEW PROJECTS MUST BE REVIEWED AND PUBLICIZED. AGAIN, THE EMPHASIS SHOULD BE ON PREVENTION. ENVIRONMENTAL CONTAMINANTS ACT WAS ALSO MENTIONED BY EDGEWORTH AS UNCLASSIFIED

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BEING FUTURE-ORIENTED APPROACH IN WHICH FEDERAL GOVERNMENT IN CONSULTATIONS WITH PROVINCES WOULD REQUIRE INFORMATION ON SUBSTANCES IN USE AND THOSE PROPOSED FOR USE THROUGHOUT CANADA. HE SAID THE BURDEN WOULD BE ON INDUSTRY UNDER THIS ACT. HE EMPHASIZED THAT PRIVATE INDUSTRY AGREED ON THE NEED FOR SUCH A LAW.

(3) EDGEWORTH NOTED CANADA'S CONCERN FOR STRATOSPHERIC POLLUTION FROM AIRCRAFT AND CITED CONTINUING INTERNATIONAL ACTION IN THIS FIELD

. IN A NUMBER OF INTERNATIONAL GROUPS INCLUDING ICAO. HE SAID THAT IT IS CLEAR ACTION IS TAKING PLACE AND, THEREFORE, THERE IS NO NEED FOR CCMS TO ENTER THIS FIELD, EDGEWORTH ALSO EMPHASIZED THE IMPORTANCE OF THE MARINE ENVIRONMENT AND THE EXPANDED DEVELOPMENT OF MARINE PARKS WHICH WILL REQUIRE INTERNATIONAL COOPERATION.

(4) EDGEWORTH ENDED PRESENTATION WITH CONCLUSION THAT TEN-YEAR CANADIAN PROGRAM WILL MEAN GREATER INTERNATIONAL COOPERATION AND BECAUSE OF THE INTERDEPENDENCE OF ENVIRONMENTAL PROBLEMS, HE SAID THAT: WE WILL FIND MORE IN CCMS TO OCCUPY US IN THE FUTURE AND THAT THE GREATER PART OF OUR TASK IS YET AHEAD.

B. NETHERLANDS

(1) DUTCH REP VIGEVENO REPORTED ON ACTIVITIES OF RHINE COMMISSION WHICH HE HEADS. HE CITED RESULTS OF RECENT RHINE COMMISSION MINISTERIAL MEETING WHICH REQUESTED NEW DRAFT AGREEMENT ON CHEMICAL POLLU-

- TION PROBLEMS. NEW AGREEMENT WOULD DIVIDE CHEMICAL POLLUTANTS INTO THREE LISTS WHICH

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(2) HARTKOPF WENT ON TO DESCRIBE FRG ENVIRONMENTAL LEGISLATION INCLUDING THE DRAFT LAW TO INCORPORATE THE PROTECTION AND PRESERVATION OF A HEALTHY ENVIRONMENT AS A CONSTITUTIONAL PRINCIPLE IN THE BASIS LAW IN THE FRG. HE THOUGHT THE LEGISLATION COULD BE COMPLETED BY THE END OF THE YEAR. HE ALSO BRIEFED THE PLENARY ON THE PREPARATION OF A DRAFT LAW DEALING WITH ENVIRONMENTAL IMPACT OF GOVERNMENTAL MEASURES. THIS PROPOSED LAW WOULD HAVE THREE ESSENTIAL ELEMENTS: (A) OBLIGATION OF GOVERNMENT TO TAKE INTO ACCOUNT ENVIRONMENTAL REQUIREMENTS; (B) SYSTEMATIC ASSESSMENT OF ANTICIPATED IMPACT; AND

(C) PARTICIPATION OF ALL AGENCIES INVOLVED.

(3) HARTKOPF WENT ON TO NOTE FRG SUPPORT FOR EC EFFORTS TO ESTABLISH BINDING PRINCIPLES FOR THE IMPLEMENTATION OF THE "POLLUTER PAYS" PRINCIPLE. HE ALSO NOTED THE ESTABLISHMENT OF THE FEDERAL AGENCY

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FOR ENVIRONMENTAL QUESTIONS IN BERLIN. THIS AGENCY WILL BE PREPARING THE SECOND SYMPOSIUM ON LOW POLLUTION POWER SYSTEMS HELD UNDER CCMS AUSPICES IN THE FALL OF 1974.

(4) HARTKOPF EMPHASIZED INCREASED PRESSURES WITHIN GERMANY TO WEAKEN ENVIRONMENTAL MEASURES, INCLUDING FRG LAW ON LEAD CONTENT IN GASOLINE, EMISSIONS CONTROL STANDARDS AND WASTE WATER DISCHARGE CONTROL. HARTKOPF EMPHASIZED THAT ENERGY AND ENVIRONMENTAL GOALS WERE COMPLEMENTARY AND NOT COMPETITIVE. HE CONCLUDED BY SAYING THAT THE FRG WOULD CONTINUE ITS STRONG ENVIRONMENTAL POLICY, DESPITE PRESSURE BY A GROUP INTERESTS.

D. UNITED STATES

(1) U.S. REP RUSSEL TRAIN, EPA ADMINISTRATOR, READ TO PLENARY PRESIDENTIAL MESSAGE (SEE STATE 92324 BEING REPEATED TO NATO CAPITALS.) IN RESPONSE TO PRESIDENTIAL MESSAGE CCMS CHAIRMAN SAID THAT HIGH EXPECTATIONS FOR CCMS HAVE IN LARGE MEASURE BEEN MET. HE FURTHER SAID THAT OTHER MEMBERS HAVE RECIPROCATED BY THEIR ACTIVITY IN SUPPORT OF CCMS, WHICH WILL INCREASE, AND HE EXPRESSED GRATITUDE ON BEHALF OF ALL DELEGATES FOR THE PRESIDENTIAL MESSAGE.

(2) AMBASSADOR VOLPE OUTLINED PAST CCMS ACTIVITIES INCLUDING PARTICULARLY ITS OIL SPILLS RESOLUTION AND ROAD SAFETY PROGRAM AS EXAMPLES OF OUTSTANDING SUCCESS OF THESE PROGRAMS, NOTING HE PERSONALLY PARTICIPATED IN THEIR FORMATION WHEN COT SECRETARY.

VOLPE PARTICULARLY EMPHASIZED COST TO SOCIETY OF HIGHWAY ACCIDENTS AND CITED ROAD SAFETY RESOLUTION AGREED TO AT LAST PLENARY AS EXAMPLE OF EFFECTIVE JOINT COOPERATIVE ACTIVITIES. IN PARTICULAR, HE NOTED CCMS ABILITY TO DEVELOP EFFECTIVE ACTION IN SHORT PERIOD OF TIME AND CALLED FOR SUBSTANTIAL EFFORTS IN THE FUTURE.

(3) TRAIN OUTLINED ENVIRONMENTAL AND ENERGY INTER-RELATIONSHIP IN HIS PRESENTATION NOTING COMPATIBLE POLICY PRIORITIES. TRAIN ALSO MADE PRESENTATION ON U.S. TOXIC SUBSTANCES CONTROL ACT. HE NOTED SIMILARITIES BETWEEN U.S. AND CANADIAN PROPOSED LEGISLATIONS. TRAIN REVIEWED U.S. PRIMARY AIR POLLUTION CONTROL STANDARDS, PUBLIC EXPENDITURE FOR WASTE WATER TREATMENT INCLUDING \$7.5 BILLION OF MATCHING FUNDS FOR WATER TREATMENT AND FINALLY U.S. PERMIT

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SYSTEM FOR DISCHARGE.

(4) IN DISCUSSING ENERGY-ENVIRONMENT TRADE-OFF, TRAIN NOTED THE NEED FOR U.S. TO USE COAL BUT EMPHASIZED U.S. RESOLVE TO MAINTAIN ENVIRONMENTAL QUALITY. HE CITED EXPANSION OF U.S. ENERGY SUPPLIES INCLUDING DEVELOPMENT OF OUTER CONTINENTAL SHELF, SHALE, ACCELERATED NUCLEAR POWER, GEOTHERMAL, AND SOLAR POWER SOURCES. WHILE NOT RELAXING OUR BASIC AIR QUALITY STANDARDS, WE ARE ON A CASE-BY-CASE BASIS PERMITTING BURNING OF HIGHER SULPHUR FUELS FOR LIMITED TIME PERIODS BUT NOT, REPEAT NOT, IF IT AFFECTS HEALTH. FURTHER, WE ARE IMPROVING OUR POLLUTION CONTROL TECHNOLOGY SO AS TO REDUCE TOTAL POLLUTION VOLUME OF SULFATES. U.S. IS STRENGTHENING AUTO EMISSIONS STANDARDS IN 1975 VERSUS 1974. WE ARE PARTICULARLY SENSITIVE TO THE NEED TO DEVELOP PROGRESSIVELY MORE EFFICIENT AUTOMOBILE POWER SYSTEMS

FINALLY, TRAIN EMPHASIZED U.S. PROGRAM TO REDUCE TOTAL ENERGY DEMAND. HE SAID HE WOULD HOPE TO SEE DEMAND GROWTH FROM GROWTH FROM 5 PERCENT REDUCED INCREASE TO PERHAPS A 2 PERCENT LEVEL.

(5) ALTERNATE U.S. REP DOT UNDERSECRETARY BARNUM OUTLINED TRANSPORTATION

QUESTIONS AND PARTICULARLY THOSE IMPACTING ON ENERGY USE IN THE U.S.

HE CITED THREE POINT PROGRAM WHICH INCLUDES:

(A) MORE EMPHASIS ON INTERCITY PASSENGER AND RAIL FREIGHT SYSTEMS;

(B) MORE FEDERAL SUPPORT FOR URBAN TRANSPORT PARTICULARLY BUS SYSTEMS

;

AND (C) INTERCONNECTED TRANSPORT SYSTEMS LINKING AIRWAYS, HIGHWAYS,

RAIL, AND AUTOMOBILE TRAFFIC. FINALLY, BARNUM EMPHASIZED NEED TO

IMPROVE ENERGY EFFICIENCY THROUGH-OUT TRANSPORT SYSTEMS.

BARNUM ALSO CITED DOT'S CLIMATIC IMPACT ASSESSMENT PROGRAM

WHICH IS STUDYING SUPERSONIC ENVIRONMENTAL PROBLEMS.

(6) JOHN BUSTERUD, MEMBER COUNCIL OF ENVIRONMENTAL QUALITY, OUTLINED CEQ REPORT ON OUTER CONTINENTAL SHELF AND COMPARATIVE ENVIRONMENTAL RISKS IN NORTH ATLANTIC AND ALASKA COASTS. HE SAID THE PROBLEM WAS MORE DIFFICULT THAN IN NORTH SEA AND CITED NEW PROPOSED GUIDELINES FOR DRILLING AND THE NEED FOR STRENGTHENING COASTAL ZONE REGULATIONS. CEQ REPORT WAS CIRCULATED AT MEETING.

E. ITALY

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(2) HOLDGATE REITERATED THE UK VIEW THAT POLLUTION CONTROL MEASURES MUST BE TAILORED TO LOCAL CONDITIONS, EVEN WHILE THE BROAD OUTLINES OF ENVIRONMENTAL POLICY MAY BE CENTRALLY DETERMINED. THUS HE EXPLAINED, UK HAS AVOIDED SETTING UNIFORM NATIONAL STANDARDS IN KEEPING WITH ITS NATIONAL ADMINISTRATIVE PRACTICE AND POLITICAL ATTITUDES. CONCERNING CCMS ITSELF, HOLDGATE CALLED FOR TAKING STOCK OF THE CCMS PROGRAM AS MANY PROJECTS ARE COMING TO COMPLETION. THE UK HAS FOUND THE PILOT COUNTRY APPROACH OF CCMS MOST SATISFACTORY WITH ITS FLEXIBLE AND PRAGMATIC APPROACH.

G. NORWAY

(1) NORWEGIAN REP HJELDE DESCRIBED THE RECENT

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MAJOR REORGANIZATION OF NORWAY'S AIR AND WATER POLLUTION CONTROL EFFORT. COMPREHENSIVE NEW LEGISLATION CONTAINS PROVISIONS FOR THE ESTABLISHMENT OF THE CENTRAL POLLUTION CONTROL ADMINISTRATION AND PROVISIONS TO ENABLE THE GOVERNMENT TO PUT RESTRICTIONS ON ALL PRODUCTION WHICH ADVERSELY AFFECTS AIR AND WATER QUALITY. NORWEGIAN AUTHORITIES HAVE ALSO CARRIED OUT AN EXTENSIVE STUDY OF NORWAY'S WATER RESOURCES AND ESTABLISHED A RESOURCE MANAGEMENT OFFICE IN THE MINISTRY OF ENVIRONMENT. LONG-RANGE TRANSPORT OF AIR POLLUTION FROM OUTSIDE NORWAY ESPECIALLY IN THE FORM OF ACID RAIN, CONTINUES TO HAVE ADVERSE EFFECTS ON NORWEGIAN FRESH WATER AND SOIL. REGARDING INTERNATIONAL ACTIVITY NORWAY GENERALLY WELCOMES THE RESULTS OF THE RECENT NAIROBI MEETING OF THE UNEP GOVERNING COUNCIL. NORWAY'S MAJOR INVOLVEMENT IN INTERNATIONAL ENVIRONMENTAL COOPERATION CONTINUES TO BE WITH ITS SCANDINAVIAN NEIGHBORS.

H. DENMARK

(1) DANISH REP (BODENHAGEN) DESCRIBE RECENT ENLARGE-
MENT OF THE AGENCY FOR ENVIRONMENTAL PROTECTION. THE COM-
ING INTO FORCE OF THE ENCIRONMENTAL PROTECTION LAW
HAS BEEN DEFERRED UNTIL OCTOBER 1974. UNDER DANISH LAW
AND PRATCTICE, THE MUNICIPALITIES WILL TAKE OVER THE GREATER
PART OF RESPONSIBILITY FOR IMPLEMENTING THIS NEW LAW WHEN
IT COMES INTO EFFECT.THE CONVENTION ON PROTECTION OF THE
BALTIC SEA OF MARCH 22, 1974, WHICH DENMARK HAS SIGNED BUT
NOT YET RATIFIED WAS THE MAJOR INTERNATIONAL ENVIRONMENTAL
EVENT FOR DENMARK SINCE THE NOVEMBER 1973 PLENARY.

I. FRANCE

FRENCH REP (MANET) DESCRIBED A RECENT FRENCH
PROPOSAL TO REDUCE THE NUMBER OF MINISTERIAL PORTFOLIOS
WHICH WILL RESULT IN THE COMBINATION OF THE MINISTRY OF
ENVIRONMENT AND THE MINISTRY OF CULTURAL AFFAIRS INTO
A NEW SINGLE MINISTRY.MANET STRESSED THAT HIS DID NOT
SIGNIFY A DECLINE IN THE IMPORTANCE WHICH THE FRENCH
GOVERNMENT ATTACHES TO ENVIRONMENTAL PROTECTION. RECENT
ACTIVITIES OF THE MINISTRY OF ENVIRONMENT HAVE INCLUDED
SETTING UP AN ADMINISTRATION FOR WATER PLLUTION AND
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ESTABLISHING HOMOGENEOUS PARAMETERS FOR THE MONITOR-
ING OF WATER POLLUTION THROUGH FRANCE. ALL SIX MAJOR
RIVER SYSTEMS HAVE BEEN THE SUBJECT OF A PUBLISHED STUDY.
TWO NEW AIR POLLUTION REGULARTORY DISTRICTS, LILLE AND LYON,
HAVE BEEN ESTABLISHED AND TWO NEW NATIONAL PARKS HAVE BEEN
DESIGNATED.

J. UNITED STATES

CHRISTIAN HERTER OF THE U.S. DELEGATION REPORTED
ON THE RECENT NAIROBI MEETING OF THE UNEP GOVERNING COUNCIL
WHICH SAW A DECLINE IN POLITICAL CONFRONTATION BETWEEN THE DE-
VELOPED AND DEVELOPING WORLDS AND AN INCREASE IN A DESIRE
TO ACHIEVE SOME RESULTS. ACTION TN THE HUMAN SETTLEMENT
FUND WHICH WAS STRONGLY SUPPORTED BY THE DEVELOPING COUNTRES
WAS IN GENERAL RELUCTANTLY AGREED TO BY THE DEVELOPED COUN-
TRIES WHO SEE A THREAT IN SUCH DEVELOPMENTS TO THE MAJOR
ENVIRONMENTAL THRUST INTENDED FOR UNEP AT STOCKHOLM.

K. TURKEY

TURKISH REP (ADMIRAL SERDAROGLU) CONFINED HIS RE-
MARKS TO A BRIEF DESCRIPTION OF A PROTOCOL TO FACILITATE
ENVIRONMENTAL PROTECTION IN TURKEY WHICH WAS SIGNED BY THE
THREE MAJOR TURKISH MINISTRIES HAVING ENVIRONMENTAL PROTEC-
TION RESPONSIBILTIES, THE MINISTRIES OF INDUSTRY AND
TECHNOLOGY, CONSTRUCTION AND RESETTLEMENT, AND HEALTH AND
SOCIAL ASSISTANCE. A NEW LAW ON CONSERVATION OF NATURE IS

BEING PREPARED IN TURKEY AND ITS FIVE-YEAR ECONOMIC PLAN NOW INCLUDES A CHAPTER ON ENVIRONMENTAL PLANNING.

L. GERMANY

MANGER-KOENING OF FRG ADDED SOME COMMENTARY ON RECENT GERMAN ENVIRONMENTAL LEGISLATION. THERE HAS BEEN A RECENT AMENDMENT TO THE WATER MANAGEMENT LAW TO HARMONIZE PROCEDURES AND STANDARDS THROUGHOUT THE COUNTRY AND TO ESTABLISH NEW REGULATIONS CONCERNING DRINKING WATER. A NEW LAW ON DETERGENTS HAS BEEN PASSED TO BUTTRESS THE 1961 LAW ON DETERGENTS. A NEW LAW FOR PROTECTION AGAINST EMISSION HAS BEEN DESIGNED ESPECIALLY TO DEAL WITH DISCHARGE OF

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HAZARDOUS WASTES BY LARGE SCALE INDUSTRIAL POLLUTERS. REGARDING ATOMIC SAFETY, THE BRUSSELS CERTAIN PARTY LIABILITY CONVENTION OF DECEMBER 17, 1971, WILL BE RATIFIED SOON. A NEW DRAFT LAW ON SEA TRANSPORT OF NUCLEAR MATERIAL IS NOW UNDER DISCUSSION. GERMAN NUCLEAR LAW IS BEING ADAPTED TO THE INTERNATIONAL CONVENTIONS TO INCREASE RADICALLY THE LIMIT OF LIABILITY FOR NUCLEAR DAMAGES TO THE LIMIT ENSURABLE BY INTERNATIONAL INSURANCE COMPANIES.

17. NORTH ATLANTIC ASSEMBLY

LORD WYNNE JONES OF THE NORTH ATLANTIC ASSEMBLY'S SCIENTIFIC AND TECHNICAL COMMITTEE EXPRESSED THE DESIRE OF THE ASSEMBLY TO BE MORE CLOSELY ASSOCIATED WITH CCMS IN THE FUTURE AND TO HELP FURTHER THE WORK OF CCMS IN ANY WAY POSSIBLE, ESPECIALLY IN SPREADING AWARENESS OF CCMS PROGRAMS AND ACHIEVEMENTS THROUGHOUT THE GOVERNMENTS AND PRIVATE SECTORS OF THE MEMBER NATO COUNTRIES. TO THIS END, A MEETING OF THE NAA SUBCOMMITTEE CHAIRED BY LORD WYNNE JONES WAS HELD UPON THE CONCLUSION OF THE CCMS SESSION ON MAY 7. (SEE SEPTEL. RUMSFELD

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